# 1.5.1. Adopting and modifying best management practices for use in trading programs

This section describes elements of a general process for receiving and processing requests to adopt new Best Management Practices (BMPs) or modify existing BMPs for trading. The general architecture of a process for adopting new or modifying existing BMPs includes pre-proposal, practice review, and approval phases.

## 1.5.1 Adopting and modifying best management practices for use in trading programs

**Draft Best Practice**: *To ensure quality and transparency around BMPs that are used to generate water quality credits, a state agency or approved third party should provide a process for formal review and approval of BMPs to be used in trading programs.*

**Commentary**: Not all BMPs are appropriate for generating credits, it’s important to develop a system that is able evaluate and incorporate those BMPs that are effective in improving water quality and can be reliably quantified into credits. The scale of BMP review approval will vary. In some states, BMP eligibility for trading will likely be determined at the TMDL or NPDES level. In others, BMPs will be approved for use at the statewide level. A tiered approach may involve BMPs being approved for eligibility at the statewide level where select BMPs from the state list are incorporated for use in TMDLs or NPDES permits based on applicability. The BMP review process outlined above should accommodate multiple scales of review.

**Areas for Additional Investigation**

* Further discussion is needed on the appropriate scale of BMP approval.

## 1.5.1a Pre-proposal

**Draft Best Practice**: *A state agency or approved third party may screen a proposed BMP before initiating formal practice review. If proposal screening occurs, and the screener determines that a proposed BMP will fail to qualify for formal practice review, the screener will notify the BMP proponent with overall feedback, recommendations for revision, and instructions for resubmission of the BMP proposal.*

**Commentary**: A water quality trading program may receive numerous requests to evaluate specific BMPs for inclusion in the program. A pre-proposal phase allows agencies to provide practice proponents with guidance early on, weed out inappropriate proposals, and prioritize requests so that most effective BMPs are identified and supported for use.

States should provide clear guidance on the information that must be provided for pre-proposal submissions. Requiring more information early on will give reviewers a better understanding of the proposed practice and may ensure that practice proponents are committed to the process. However, more information also increases the risk, time and resources a BMP proponent must invest for a pre-proposal, reducing the benefit of the phase for a BMP proponent.

**Areas for Additional Investigation**

* Determine whether there is a need to define or limit those who may submit a pre-proposal.
* Define information required in a pre-proposal submission.
* Determine whether to establish a prioritization for BMP review or review BMPs sequentially based on submission date.

## 1.5.1b Practice Review

**Draft Best Practice:** *After a BMP qualifies for formal review, the agency, designated third party, and/or relevant technical workgroup must convene an expert review panel composed of topic, environmental, and water-quality experts with appropriate geographic representation. The BMP proponent, as determined by agencies, must submit a BMP package for formal review. The BMP package should address the following:*

* A description of the BMP and how it works;
* where the BMP should be applied (appropriate site conditions);
* potential side effects and ancillary benefits;
* design, installation, operation, and maintenance requirements;
* monitoring requirements;
* technical summary of credit quantification method, as described in the draft best practice for credit quantification; and
* substantiating information.

*As necessary, the review panel may provide review and guidance to the BMP proponent, prompting modifications, further research, and/or field testing, before the BMP is recommended for approval.*

**Commentary**: The approval or modification of a BMP for trading will involve significant work to develop definitions, quantification metrics, and monitoring frameworks. This information will also need to be reviewed and evaluated by relevant experts. Guidance for the BMP adoption process should define who these experts are, how they are chosen, who develops the review submission, and expectations for review submissions. In some states, review and technical analysis may be conducted internally, while in others, stakeholders and outside experts will play a role in both the review and technical analysis. Clear expectations should help reduce costs and confusion while increasing the overall pace towards approval.

**Areas for Additional Investigation**

* Investigate options for standards to govern the quality of data submitted for review.
* Further discussion on how many experts should be included in a review and how experts are chosen. Is there a minimum that should be considered?
* Explore how the BMP package development and review is funded.

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## 1.5.1c Practice Approval

**Draft Best Practice:***Final approval to adopt a new BMP or modification of an existing BMP is based on review and approval by all relevant workgroups tasked for final approval, including confirmation that review has occurred, an assessment of the review panel’s recommendation, and confirmation that all necessary documentation is in place*.

**Commentary:** none

**Areas for Additional Investigation:**

* Should public notice and comment period be included in the Draft Best Practice?